

Improving Decision-making by Incorporating Public Comment

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Challenge: Effective Use of Public Input

Known to public

- Public's comments are requested
- But many comments don't seem to be valued
- This leads to public distrust of the decisionmaking process



Unknown to public

- What do decisionmakers *really* consider public comment?
- If so, how?

Setting: U.S. Department of Energy facility

- Government's lead nuclear energy laboratory
- Historic use for disposal of nuclear and hazardous mixed waste
- Contamination of soil and vadose zone above aquifer
- Risks to residents, agriculture, environment



Observation: Some Teams More Responsive

Less Responsive

- More reliance on use of "out of scope"
- Less investigation of public input
- Increased potential for less robust, less sustainable solutions

More Responsive

- Less reliance on "out of scope"
- More investigation of public input
- Greater potential for more robust, more sustainable solutions

Goal: Identify Differences in Responsive Teams

- Qualitative, interpretive inquiry
- Semi-structured interviews
 - Based on organizational autoethnography conducted by lead author
- 16 participants, 11 completions
 - EM professionals with > 15 years experience who participated in public participation processes
- Strategic snowball sampling
- Coded and analyzed using modified grounded theory



Basis for Decisions: Common Approaches

- Formal Western linear decision processes
 - "technical rationality" (Krimsky & Plough, 1988)

- Lived experience, story, analogy, feelings
 - "cultural rationality" (Duffield Hamilton, 2003)

Research questions:

- 1. To what extent do experts use cultural rationality in environmental decision-making?
- 2. How do experts who use cultural rationality manage the tensions that arise from its use?

Results

- Participants evaluated alternative perspectives and dimensions of issues
 - "Dialectical complexity" (Conway et al., 2008)
- Satisfaction of widely differing values and needs created internal tensions
- Resolved by working in interdisciplinary teams
- Teams had (relatively) flat power structures, allowing them to use dialogue and deliberation to reach decisions
 - Dialogue and deliberation is aided by communication competence
- Teams relied on collective wisdom to reach integrative decisions
 - These decisions are robust and sustainable hallmarks of integrative solutions (Suedfeld, Leighton, & Conway, 2006)

Discussion and Conclusions

- Dialectical complexity at a group level incorporates stakeholders' voices in a decision-making process forming an integrative solution *Requirements:*
 - Communication competence
 - Interdisciplinary team membership with diversity of thought and experience
 - Allows the team to use its members' collective wisdom
 - Champions for every stakeholder perspective (dialogue)
 - Flat power structure
 - Allows for each perspective to be weighed fairly (deliberation)

References and Further Reading

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